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ENROLLED

COMMITTEE SUBSTITUTE

FOR

Senate Bill No. 527

(SENATORS PALUMBO, CANN AND MCCABE, ORIGINAL SPONSORS)

[PASSED APRIL 13, 2013; IN EFFECT NINETY DAYS FROM PASSAGE.]

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[Passed April 13, 2013; in effect ninety days from passage.]

AN ACT to repeal §3-10-4a of the Code of West Virginia, 1931, as amended; to amend and reenact §3-10-1, §3-10-2, §3-10-3, §3-10-3a, §3-10-4, §3-10-5, §3-10-6, §3-10-7 and §3-10-8 of said code; and to amend said code by adding thereto a new section, designated §3-10-9, all relating to filling vacancies of certain elected offices; defining terms; setting procedures for appointing persons to fill certain vacancies; requiring certain appointments within a certain period of time; listing time periods and certain offices where elections must be held to fill certain vacancies; setting special requirements for filling vacancies in certain offices; setting procedures for certain special elections; setting requirements for special filing periods where necessary; requiring certain notice be given regarding elections to fill vacancies; providing for payment of costs if a new election is necessary; allowing nomination of certain persons without party affiliation; allowing emergency orders by the Secretary of State in certain circumstances; removing and repealing certain language relating to previous elections; clarifying method used to fill vacancies in the Office of Governor; permitting meeting of the Judicial Vacancy Advisory Commission upon certain formal announcements of retirement or resignation; adjusting method to fill vacancies in certain statewide, legislative and judicial offices such that the timing for all are consistent; adjusting method to fill vacancies in United States Congress; requiring most elections to fill vacancies be held in conjunction with regularly scheduled elections; clarifying method used to fill vacancies in certain county offices; permitting vacancies in certain county offices to be filled by temporary replacements for no more than thirty days; and updating language regarding filling vacancies in certain elected offices.

Be it enacted by the Legislature of West Virginia:

That §3-10-4a of the Code of West Virginia, 1931, as amended, be repealed; that §3-10-1, §3-10-2, §3-10-3, §3-10-3a, §3-10-4, §3-10-5, §3-10-6, §3-10-7 and §3-10-8 of said code be amended and reenacted; and that said code be amended by adding thereto a new section, designated §3-10-9, all to read as follows:

ARTICLE 10. FILLING VACANCIES.

§3-10-1. Elections to fill vacancies.

- 1 (a) When a vacancy occurs in an elected office of the 2 state or county, it shall be filled according to the processes set
- 3
- forth in this article. As used in this article, unless otherwise
- indicated by the context: 4
- 5 (1) "General cutoff date" means the eighty-fourth day 6 before the general election that immediately precedes the 7 general election where the office would be on the ballot for 8 election if there were not a vacancy; and

9 (2) "Primary cutoff date" means the eighty-fourth day 10 before the primary election that immediately precedes the 11 general cutoff date.

12 (b) When this article requires an appointment to fill a 13 vacancy in an elected office, the appointment shall be made 14 within thirty days of the vacancy, unless this code 15 specifically states a different time period for the specific 16 office. The term that the appointee holds the office shall 17 depend on when the vacancy occurs, as follows:

18 (1) If the vacancy occurs after the primary cutoff date, 19 then that appointee shall hold the office until the end of the 20 term of office: *Provided*, That if the vacancy for any county 21 office or United States Senate occurs during the window after 22 the primary cutoff date, but before the general cutoff date, the 23 process contained in sections four, six, seven and eight of this article, depending on the specific office vacated, shall be 24 25 followed: or

(2) If the vacancy occurs on or before the primary cutoff
date, then the office shall be filled at the following regular
primary and subsequent general election pursuant to this
article and the appointee shall hold the office until a qualified
replacement is elected and certified at that general election.
The elected replacement shall hold the office until the end of
the original term of office.

33 (c) If an election is required to fill the vacancy by 34 subsection (b) of this section and the other provisions of this 35 article, the election shall proceed depending on when the vacancy occurs and in which office it occurs. Elections to fill 36 37 vacancies shall be held at the same places, and superintended, 38 conducted and returned, and the result ascertained, certified 39 and declared, in the same manner, and by the same officers, 40 as in general elections, unless otherwise stated in this article.

41 (1) For a vacancy in the Office of Governor, the times for 42 the special elections contained in section two of this article 43 shall control. The proclamation entered pursuant to section 44 two of this article by the person acting as Governor shall include the dates for the special candidate filing period, if 45 46 necessary, and shall follow the requirements set forth in this 47 section. All aspects of this section, where not in conflict with section two of this article, shall also be followed. If a 48 49 regularly scheduled primary or general election fits within the 50 times for the special elections contained in section two of this article, the special elections shall be conducted in conjunction 51 52 with the regularly scheduled election or elections. If a special election is required by section two of this article and it cannot 53 54 be held in conjunction with the regular election dates, then 55 the compensation of election officers shall be reimbursed 56 pursuant to section nine of this article.

57 (2) For a vacancy in the offices of United States House of 58 Representatives or United States Senate, the times for the 59 special election, if necessary, contained in section four of this 60 article shall control. All aspects of this section, where not in 61 conflict with section four of this article, shall also be 62 followed.

63 (A) With regard to United States House of Representatives, the proclamation entered pursuant to section 64 four of this article by the Governor shall include the dates for 65 66 the special candidate filing period, if necessary, and shall 67 follow the requirements set forth in this section. If a 68 regularly scheduled primary or general election fits within the 69 times for the special elections contained in section four of this 70 article, the special elections shall be conducted in conjunction with the regularly scheduled election or elections. If a special 71 72 election is required by section two of this article and it cannot 73 be held in conjunction with the regular election dates, then

the compensation of election officers shall be reimbursedpursuant to section nine of this article.

(B) With regard to United States Senate, if a special
general election following the regular general election is
required by section four of this article, and it cannot be held
in conjunction with the regular election dates, then the
compensation of election officers shall be reimbursed
pursuant to section nine of this article.

82 (3) For all other offices, the Governor, or other person 83 granted authority by this article, shall issue a proclamation 84 stating that the office will appear on the next regular primary 85 election and subsequent general election, in order to fill the 86 vacancy: Provided, That if the vacancy for any county office 87 occurs during the window after the primary cutoff date, but 88 before the general cutoff date, the process contained in 89 sections six, seven and eight of this article shall be followed. 90 If the candidate filing period for the next regular primary 91 election has closed or has less than one week remaining, the 92 proclamation shall provide for a special primary candidate 93 filing period. If there are less than eighty-four days between 94 the vacancy and the next regular primary election, then the 95 proclamation shall state that the office will appear on the 96 subsequent regular primary election and corresponding 97 general election following the next regular primary election.

98 (d) (1) If a special candidate filing period is necessary, it 99 shall begin no sooner than the day after the proclamation and shall close no earlier than close of business on the fourteenth 100 101 day following the proclamation. A notarized declaration of candidacy and filing fee provided by section seven, article 102 103 five of this chapter shall be filed either in person, by United 104 States mail, electronic means or any other means authorized 105 by the Secretary of State and received by the appropriate 106 office before the close of the filing period. For petition in

lieu of payment of filing fees, a candidate seeking nomination
for the vacancy may utilize the process set forth in section
eight-a, article five of this chapter: *Provided*, That the
minimum number of signatures required is equivalent to one
qualified signature per one whole dollar of the filing fee for
that office.

(2) If a primary election is required by the provisions ofthis article:

115 (A) For all statewide, multicounty and legislative elections, drawing for the primary election ballot position 116 117 will take place at the Secretary of State's office twenty-four 118 hours after the end of the filing period. For each major 119 political party on the ballot, a single drawing by lot shall 120 determine the candidate ballot position for ballots statewide. This drawing shall be witnessed by four clerks of the county 121 122 commission chosen by the West Virginia Association of 123 County Clerks, with no more than two clerks representing a 124 single political party.

125 (B) For county elections, drawing for the primary election 126 ballot position will take place at the county clerk's office 127 twenty-four hours after the end of the filing period. For each 128 major political party on the ballot, a single drawing by lot 129 shall determine the candidate ballot position for ballots statewide. This drawing shall be witnessed by the chairperson 130 131 of the county democratic and republican executive 132 committees or their designee, and the president of the county 133 commission or his or her designee.

(3) Ballot position for a general election required by this
article shall be determined pursuant to subdivision (3),
subsection (c), section two, article six of this chapter. If a
general election required by this article occurs in conjunction
with a regularly scheduled primary election, the general

election shall be listed along with the nonpartisan portion ofeach ballot in the order of offices provided for regular ballotsin this chapter.

142 (e) When an election is required to fill a vacancy, the date 143 of the election and offices to be elected, as well as any other information required in the proclamation, shall be published 144 145 prior to such election as a Class I-O legal advertisement in compliance with the provisions of article three, chapter fifty-146 147 nine of this code, and the publication area for such publication shall be each county of the state that is eligible to 148 vote in the election for those offices. 149

150 (f) If an election is required by this article, citizens having 151 no party organization or affiliation may nominate candidates as provided by sections twenty-three and twenty-four of 152 article five of this chapter: Provided, That when an election 153 154 is required by the provisions of this article to be held at some 155 time other than with a regularly scheduled election, all 156 certificates nominating candidates shall be filed with the 157 appropriate official no later than ninety days before the election. 158

(g) The persons elected, having first duly qualified, shall
enter upon the duties of their respective offices. The elected
replacement shall hold the office until the end of the original
term of office.

§3-10-2. Vacancy in Office of Governor.

(a) In case of the death, conviction on impeachment,
 failure to qualify, resignation or other disability of the
 Governor, the President of the Senate shall act as Governor
 until the vacancy is filled or the disability removed; and if the
 President of the Senate, for any of the above-named causes,
 shall be or become incapable of performing the duties of

Governor, the same shall devolve upon the Speaker of the
House of Delegates; and in all other cases where there is no
one to act as Governor, one shall be chosen by the joint vote
of the Legislature. Whenever a vacancy shall occur in the
Office of Governor before the first three years of the term
shall have expired, a new election for Governor shall take
place to fill the vacancy.

14 (b) The new election shall consist of a special primary 15 election and a special general election, and shall occur at such 16 time as will permit the person elected as Governor in the new 17 election to assume office within one year of the date the vacancy occurred: Provided, That the special general election 18 19 provided in this section may not apply to section eight, article 20 one of this chapter. Within thirty days from the date the 21 vacancy occurs, the person acting as Governor pursuant to the State Constitution shall issue a proclamation fixing the 22 23 time for a statewide election to fill the vacancy in the Office 24 of Governor. The special primary election to fill a vacancy 25 in the Office of Governor shall take place no less than ninety 26 days after the proclamation and no later than one hundred forty days from the date that the vacancy in the office occurs. 27 28 The proclamation issued by the person acting as Governor 29 pursuant to the State Constitution shall also provide for a special general election to take place no sooner than ninety 30 31 days after the special primary election and no later than two 32 hundred eighty days from the date that the vacancy in the 33 office occurs.

34 (c) The election shall follow the requirements of section35 one of this article that are not in conflict with this section.

§3-10-3. Vacancies in offices of state officials, United States Senators and judges.

Any vacancy occurring in the offices of Secretary of 1 2 State, Auditor, Treasurer, Attorney General, Commissioner 3 of Agriculture, Justice of the Supreme Court of Appeals or in 4 any office created or made elective to be filled by the voters of the entire state, judge of a circuit court or judge of a family 5 6 court is filled by the Governor of the state by appointment 7 and subsequent election to fill the remainder of the term, if 8 required by section one of this article.

§3-10-3a. Judicial Vacancy Advisory Commission.

(a) The Judicial Vacancy Advisory Commission shall 1 2 assist the Governor in filling judicial vacancies. The 3 commission shall meet and submit a list of no more than five 4 nor less than two best qualified persons to the Governor 5 within ninety days of the occurrence of a vacancy, or the 6 formal announcement of the justice or judge by letter to the 7 Governor of an upcoming resignation or retirement that will 8 result in the occurrence of a vacancy, in the office of Justice 9 of the Supreme Court of Appeals, judge of a circuit court or judge of a family court. The Governor shall make the 10 appointment to fill the vacancy, as required by this article, 11 12 within thirty days following the receipt of the list of qualified candidates or within thirty days following the vacancy, 13 whichever occurs later. 14

15 (b) The commission shall consist of eight appointed 16 members. Four public members shall be appointed by the 17 Governor for six-year terms, except for the initial appointments which shall be staggered in accordance with 18 19 subsection (c) of this section. Four attorney members shall 20 be appointed by the Governor for six-year terms, except as 21 provided in subsection (c) of this section, from a list of 22 nominees provided by the Board of Governors of the West 23 Virginia State Bar. The Board of Governors of the West 24 Virginia State Bar shall nominate no more than twenty nor

less than ten best qualified attorneys for appointment to the 25 26 commission whenever there is a vacancy in the membership 27 of the commission reserved for attorney members. The 28 commission shall choose one of its appointed members to 29 serve as chair for a three-year term. No more than four 30 appointed members of the commission shall belong to the same political party. No more than three appointed members 31 of the commission shall be residents of the same 32 congressional district. All members of the commission shall 33 34 be citizens of this state. Public members of the commission may not be licensed to practice law in West Virginia or any 35 36 other jurisdiction.

37 (c) Of the initial appointments made to the commission, 38 two public members and two attorney members shall be 39 appointed for a term ending two years after the effective date of this section, one public member and one attorney member 40 41 shall be appointed for a term ending four years after the 42 effective date of this section, and one public member and one 43 attorney member shall be appointed for a term ending six 44 years after the effective date of this section.

(d) The Governor, or his or her designee, the President of
the West Virginia State Bar and the Dean of the West
Virginia University College of Law shall serve as *ex officio*members of the commission.

49 (e) Members of the commission shall serve without 50 compensation, except that commission members are entitled to reimbursement of travel and other necessary expenses 51 52 actually incurred while engaged in official commission activities in accordance with the guidelines of the Travel 53 Management Office of the Department of Administration, or 54 55 its successor entity. The Governor's Office shall cooperate with the commission to ensure that all resources necessary to 56

57 carrying out the official duties of the commission are 58 provided, including staff assistance, equipment and materials.

59 (f) The commission shall adopt written policies that formalize and standardize all operating procedures and 60 61 ethical practices of its members including, but not limited to, procedures for training commission members, publishing 62 notice of judicial vacancies, recruiting qualified individuals 63 64 for consideration by the commission, receiving applications 65 from qualified individuals, notifying the public of judicial vacancies, notifying state or local groups and organizations 66 67 of judicial vacancies and soliciting public comment on judicial vacancies. The written policies of the commission 68 69 are not subject to the provisions of chapter twenty-nine-a of 70 this code, but shall be filed with the Secretary of State.

(g) A majority of the commission plus one shall constitutea quorum to do business.

73 (h) All organizational meetings of the commission shall 74 be open to the public and subject to the requirements of 75 article nine-a, chapter six of this code. An "organizational meeting" means an initial meeting to discuss the 76 77 commission's procedures and requirements for a judicial 78 vacancy. The commission shall hold at least one 79 organizational meeting upon the occurrence of a judicial 80 vacancy. All other meetings of the commission are exempt 81 from article nine-a, chapter six of this code.

(i) The commission shall make available to the public
copies of any applications and any letters of recommendation
written on behalf of any applicants. All other documents or
materials created or received by the commission shall be
confidential and exempt from the provisions of chapter
twenty-nine-b of this code, except for the list of bestqualified persons or accompanying memoranda submitted to

the Governor in accordance with the provisions of subsection
(j) of this section, which shall be available for public
inspection, and the written policies required to be filed with
the Secretary of State in accordance with subsection (f) of
this section.

(j) The commission shall submit its list of best qualified
persons to the Governor in alphabetical order. A
memorandum may accompany the list of best-qualified
persons and state facts concerning each of the persons listed.
The commission shall make copies of any list of bestqualified persons and accompanying memoranda it submits
to the Governor available for public inspection.

§3-10-4. Vacancies in representation in United States Congress.

1 (a) (1) If there is a vacancy in the representation from this 2 state in the House of Representatives in the Congress of the 3 United States, the Governor shall, within five days after the fact comes to his or her knowledge, issue a proclamation 4 5 setting dates for a special general election that is not less than 6 eighty-four nor more than one hundred twenty days from the 7 date of the vacancy and requiring nomination of candidates 8 as provided in subdivision (2) of this subsection: Provided, 9 That no such proclamation may be made nor may a special 10 election be held if the vacancy occurs after the eighty-fourth 11 day prior to the regularly scheduled general election for a 12 new full term of the office. The election shall follow the 13 requirements of section one of this article that are not in 14 conflict with this section.

(2) The party executive committees for the congressional
district for which there is a vacancy shall each, within thirty
days of the governors proclamation, nominate a candidate to
stand at the general election required by subdivision (1) of
this subsection.

(b) If there is a vacancy in the representation from this
state in the Senate of the United States Congress, the vacancy
shall be filled by the Governor of the state by appointment
and:

(1) If the vacancy occurs on or before the primary cutoff
date, then an election shall be held pursuant to section one of
this article; or

27 (2) If the vacancy occurs after the primary cutoff date, but on or before the general cutoff date, then the Governor shall 28 29 issue a proclamation providing for: (A) A special filing period; (B) a special primary election to be held in 30 31 conjunction with the upcoming general election; and (C) a 32 special general election to be held not less than eighty-four 33 nor more than one hundred twenty days following the date of 34 the special primary election. Each election shall follow the 35 requirements of section one of this article that are not in 36 conflict with this section.

§3-10-5. Vacancies in State Legislature.

1 (a) Any vacancy in the office of State Senator or member 2 of the House of Delegates shall be filled by appointment by 3 the Governor, from a list of three legally qualified persons 4 submitted by the party executive committee of the party with 5 which the person holding the office immediately preceding 6 the vacancy was affiliated. The list of qualified persons to fill 7 the vacancy shall be submitted to the Governor within fifteen days after the vacancy occurs and the Governor shall duly 8 9 make his or her appointment to fill the vacancy from the list of legally qualified persons within five days after the list is 10 received. If the list is not submitted to the Governor within 11 12 the fifteen day period, the Governor shall appoint within five 13 days thereafter a legally qualified person of the same political 14 party as the person vacating the office.

(b) In the case of a member of the House of Delegates,
the list shall be submitted by the party executive committee
of the delegate district in which the vacating member resided
at the time of his or her election or appointment. The
appointment to fill a vacancy in the House of Delegates is for
the unexpired term.

21 (c) In the case of a State Senator, the list shall be 22 submitted by the party executive committee of the state 23 senatorial district in which the vacating senator resided at the time of his or her election or appointment. The appointment 24 25 to fill a vacancy in the State Senate is for the unexpired term, 26 unless section one of this article requires a subsequent 27 election to fill the remainder of the term, which shall follow 28 the procedure set forth in section one of this article.

§3-10-6. Vacancy in office of circuit court clerk.

1 (a) When a vacancy occurs in the office of clerk of the 2 circuit court, the circuit court by a majority vote of the judges 3 shall fill the same within thirty days of the vacancy by 4 appointment of a person of the same political party as the 5 officeholder vacating the office for the period required by 6 section one of this article.

7 (b) Notwithstanding any code provision to the contrary, 8 the chief judge may appoint a temporary successor to the 9 office of clerk of the circuit court until the requirements of 10 this section have been met. The temporary successor may 11 serve no more than thirty days from the date of the vacancy.

(c) If an election is necessary, the circuit court, or the
chief judge thereof in vacation, is responsible for the proper
proclamation, by order and notice required by section one of
this article.

16 (d) Section one of this article shall be followed with 17 respect to any election needed to fill a vacancy, except that if 18 the vacancy occurs after the primary cutoff date but not later 19 than the general cutoff date, candidates to fill the vacancy shall be nominated by the county executive committee in the 20 21 manner provided in section nineteen, article five of this 22 chapter, as in the case of filling vacancies in nominations, and 23 the names of the persons, so nominated and certified to the 24 clerk of the county commission of the county, shall be placed 25 upon the ballot to be voted at the next general election.

§3-10-7. Vacancies in offices of county commissioner and clerk of county commission.

1 (a) Any vacancy in the office of county commissioner or 2 clerk of county commission shall be filled by the county commission of the county, unless the number of vacancies in 3 4 a county commission deprive that body of a quorum, in 5 which case the Governor of the state shall fill any vacancy in the county commission necessary to create a quorum thereof. 6 7 Persons appointed shall be of the same political party as the 8 officeholder vacating the office for the period stated by 9 section one of this article. If a quorum of the county 10 commission cannot agree upon a person to fill a vacancy in 11 the office of county commissioner within thirty days of the 12 date the vacancy first occurred, the county executive 13 committee of the vacating county commissioner's political 14 party shall select and name a person to fill the vacancy from 15 the membership of the vacating county commissioner's political party. The clerk shall be appointed within thirty 16 days of the vacancy. 17

(b) Notwithstanding any code provision to the contrary,
a county commission may appoint a temporary successor to
the office of clerk of the county commission until the
requirements of this section have been met. The temporary

successor may serve no more than thirty days from the dateof the vacancy.

(c) If an election is necessary under section one of this
article, the county commission, or the president thereof in
vacation, shall be responsible for the proper proclamation, by
order, and notice required by section one of this article.

28 (d) Section one of this article shall be followed with 29 respect to any election needed to fill a vacancy, except that if 30 the vacancy occurs after the primary cutoff date but not later 31 than the general cutoff date, candidates to fill the vacancy 32 shall be nominated by the county executive committee in the 33 manner provided in section nineteen, article five of this 34 chapter, as in the case of filling vacancies in nominations, and 35 the names of the persons, so nominated and certified to the 36 clerk of the county commission of the county, shall be placed 37 upon the ballot to be voted at the next general election.

38 (e) If the election for an unexpired term is held at the 39 same time as the election for a full term for county 40 commissioner, the full term shall be counted first and the unexpired term shall be counted second. If the candidate 41 42 with the highest number of votes for the unexpired term resides in the same magisterial district as the candidate with 43 44 the highest number of votes for the full term, the candidate 45 for the full term shall be seated. The candidate with the next 46 highest number of votes for the unexpired term residing in a 47 different magisterial district shall be seated for the unexpired 48 term.

§3-10-8. Vacancies in offices of prosecuting attorney, sheriff, assessor and surveyor.

1 (a) Any vacancy occurring in the office of prosecuting 2 attorney, sheriff, assessor or county surveyor shall be filled by the county commission within thirty days of the vacancy
by appointment of a person of the same political party as the
officeholder vacating the office. The appointed person shall
hold the office for the period stated by section one of this
article.

8 (b) Notwithstanding any code provision to the contrary, 9 a county commission may appoint a temporary successor to 10 the office of prosecuting attorney, sheriff, assessor or county 11 surveyor until the requirements of this section have been met. 12 The temporary successor may serve no more than thirty days 13 from the date of the vacancy.

(c) If an election is necessary under section one of this
article, the county commission, or the president thereof in
vacation, shall be responsible for the proper proclamation, by
order, and notice required by section one of this article.

18 (d) Section one of this article shall be followed with 19 respect to any election needed to fill a vacancy, except that if 20 the vacancy occurs after the primary cutoff date but not later 21 than the general cutoff date, candidates to fill the vacancy 22 shall be nominated by the county executive committee in the manner provided in section nineteen, article five of this 23 chapter, as in the case of filling vacancies in nominations, and 24 25 the names of the persons, so nominated and certified to the 26 clerk of the county commission of the county, shall be placed 27 upon the ballot to be voted at the next general election.

§3-10-9. Costs of special elections paid by state.

If an election as required by sections two or four of this
 article cannot be held in conjunction with the regular election
 dates, then the cost of printing ballots and all other reasonable
 and necessary expenses in holding and making the return of

5 the new election to fill a vacancy are obligations of the state

6 incurred by the ballot commissioners, clerks of the county 7 commissions and county commissions of the various counties 8 as agents of the state. All expenses of the new election are to 9 be audited by the Secretary of State. The Secretary of State shall prepare and transmit to the county commissions forms 10 on which the county commissions shall certify all expenses 11 of the new election to the Secretary of State. If satisfied that 12 the expenses as certified by the county commissions are 13 reasonable and were necessarily incurred, the Secretary of 14 15 State shall requisition the necessary warrants from the 16 Auditor of the state to be drawn on the State Treasurer and shall mail the warrants directly to the vendors of the new 17 18 election services, supplies and facilities.

The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

Chairman Senate Committee

Chairman House Committee

Originated in the Senate.

In effect ninety days from passage.

Clerk of the Senate

Clerk of the House of Delegates

President of the Senate

Speaker of the House of Delegates

The within this the

Day of, 2013.

Governor